

**BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF COLORADO**

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IN THE MATTER OF ADVICE LETTER)	
NO. 1906-ELECTRIC OF PUBLIC)	
SERVICE COMPANY OF COLORADO)	
TO REVISE ITS COLORADO PUC NO.)	
8-ELECTRIC TARIFF TO REVISE)	
JURISDICTIONAL BASE RATE)	PROCEEDING NO. 22AL-XXXXE
REVENUES, IMPLEMENT NEW BASE)	
RATES FOR ALL ELECTRIC RATE)	
SCHEDULES, AND MAKE OTHER)	
TARIFF PROPOSALS EFFECTIVE)	
DECEMBER 31, 2022.)	

DIRECT TESTIMONY AND ATTACHMENTS OF KYLE L. WILLIAMS

ON

BEHALF OF

PUBLIC SERVICE COMPANY OF COLORADO

November 30, 2022

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1 I. **INTRODUCTION, QUALIFICATIONS, PURPOSE OF TESTIMONY, AND**
2 **RECOMMENDATIONS**

3 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

4 A. My name is Kyle L. Williams. My business address is 9500 Interstate 76,
5 Henderson, Colorado 80640.

6 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT POSITION?**

7 A. I am employed by Public Service Company of Colorado ("Public Service" or the
8 "Company") as General Manager, Power Generation.

9 **Q. ON WHOSE BEHALF ARE YOU TESTIFYING IN THE PROCEEDING?**

10 A. I am testifying on behalf of Public Service.

11 **Q. PLEASE SUMMARIZE YOUR RESPONSIBILITIES AND QUALIFICATIONS.**

12 A. As General Manager, Power Generation, I am responsible for providing
13 management for the Public Service Generation Business Area, which is within the

1 Energy Supply Business Area (also referred to as “Energy Supply”) of Xcel Energy
2 Services Inc. (“XES”).¹ A description of my qualifications, duties, and
3 responsibilities is set forth in my Statement of Qualifications at the conclusion of
4 my testimony.

5 **Q. WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY?**

6 A. The purpose of my Direct Testimony is to support the Generation Business Area’s
7 capital plant additions since the Company’s last electric rate case in Proceeding
8 No. 21AL-0317E (the “2021 Electric Phase I”), through December 31, 2023. I also
9 support the Generation Business Area’s operations and maintenance (“O&M”)
10 expense that the Company is seeking to recover through this rate case.

11 **Q. ARE YOU SPONSORING ANY ATTACHMENTS AS PART OF YOUR DIRECT**
12 **TESTIMONY?**

13 A. Yes, I am sponsoring Attachments KLW-1 through KLW-6, which are as follows:

- 14 • Attachment KLW-1: Capital Additions January 1, 2021 – December 31,
15 2023;
- 16 • Attachment KLW-2: Cabin Creek Hydroelectric Facility Upgrade Project
17 2021 Annual Progress Report
- 18 • Attachment KLW-3: July 1, 2021 through June 30, 2022 Operations and
19 Maintenance by Cost Element;
- 20 • Attachment KLW-4: July 1, 2021 through June 30, 2022 Operations and
21 Maintenance by FERC Account;
- 22 • Attachment KLW-5: Colorado Air Quality Enterprise Fee Scenario
23 Outline; and
- 24 • Attachment KLW-6: Public Service Historical Annual Generation
25 Overhaul Expense.

¹ In my Direct Testimony, “Generation Business Area” is also referred to as “Generation”, “Energy Supply” or the “Energy Supply Business Area.”

1 **Q. HOW IS THE REMAINDER OF YOUR DIRECT TESTIMONY ORGANIZED?**

2 A. I first provide background on the Generation function and its activities in Section
3 II. In Section III, I provide an overview of the Generation Business Area's capital
4 budgeting process, project development, and budget management processes. In
5 Section IV, I discuss the Generation Business Area's capital additions included in
6 the Test Year,² followed by Section V, which presents the O&M expense for the
7 Generation Business Area. Finally, in Section VI, I discuss compliance and other
8 items related to the Generation Business Area. I conclude with a discussion of the
9 2022 Comanche 3 Generator outage in Section VII.

10 **Q. WHAT RECOMMENDATIONS ARE YOU MAKING IN YOUR DIRECT**
11 **TESTIMONY?**

12 A. I recommend the Colorado Public Utilities Commission ("Commission") approve
13 the Company's 2022-2023 Generation Business Area's capital additions and Test
14 Year O&M expenses, as set forth in my Direct Testimony and in the cost of service
15 presented by Company witness Mr. Arthur P. Freitas.

² As discussed by Company witness Mr. Steven P. Berman, the Company is proposing a test year (the "Test Year") that reflects rate base using a 13-month average convention for the period ending December 31, 2023. Plant balances are based on actual plant additions through June 31, 2022 plus forecasted additions through December 31, 2023. The Test Year also consists of forecasted sales revenue for 2023 and actual O&M expense for the twelve months ended June 30, 2022 with individual adjustments and inflationary increases to reflect a representative level of costs for the period the rates will be in effect.

1 **II. GENERATION FUNCTIONS AND ACTIVITIES**

2 **Q. WHAT IS THE PURPOSE OF THIS SECTION OF YOUR TESTIMONY?**

3 A. In this section of my Direct Testimony, I provide an overview of the functions and
4 activities carried out by Public Service’s Generation Business Area.

5 **Q. PLEASE PROVIDE AN OVERVIEW OF THE COMPANY’S GENERATION
6 BUSINESS AREA AND THE XES ENERGY SUPPLY ORGANIZATION.**

7 A. Public Service’s Generation Business Area activities are to a large extent centrally
8 managed by the XES Energy Supply organization. By coordinating activities
9 through XES, the Xcel Energy Inc. (“Xcel Energy”) utility companies share best
10 practices and achieve greater efficiencies. The focus of Energy Supply is to help
11 coordinate and provide support services for the construction, operation,
12 maintenance, decommissioning, and dismantling of the electric generating
13 facilities of Public Service and its sister utility companies within Xcel Energy’s
14 system in a safe, reliable, cost-effective, and environmentally-sound manner.

15 **Q. PLEASE DESCRIBE PUBLIC SERVICE’S GENERATION PORTFOLIO.**

16 A. In general, Public Service serves its electric retail and wholesale customers in
17 Colorado with power purchased pursuant to long-term power purchase
18 agreements (“PPAs”) or power generated by the Company’s own power plants.
19 The focus of my Direct Testimony is limited to Company-owned generation.³

³ We recover the vast majority of our capacity and energy costs associated with our purchased power resources through a combination of the Purchased Capacity Cost Adjustment (“PCCA”) and Electric Commodity Adjustment (“ECA”) riders, respectively, which are annually reviewed by the Commission in a combined proceeding.

1 Public Service's Company-owned generation fleet at the end of 2022 will
2 have a summertime net dependable capacity of approximately 5,141 megawatts
3 ("MW"), and 1,100 MW nameplate wind generation. The Company has access to
4 an additional 5,474 MW of summer net dependable capacity through PPAs. The
5 Company-owned generating facilities use a variety of fuel sources including coal,
6 natural gas, water (hydro), and wind. The current fuel sources for our generation
7 fleet for are shown in Table KLW-D-1 below:

8 **TABLE KLW-D-1:
Summary of Company-Owned Generation Capacity (2022)**

Type	2022
	Total MWs (approximate)
Coal	1,655
Gas	3,251
Hydro	235
Wind	1,100

9 **Q. PLEASE IDENTIFY THE CURRENT PRIMARY GENERATING UNITS IN**
10 **PUBLIC SERVICE'S GENERATION PORTFOLIO.**

11 A. Public Service's current generation fleet includes the following facilities (capacity
12 values presented as 2022 net dependable summer capacity as of
13 October 25, 2022):

14 **Coal:**

- 15 • *Comanche Generating Station:* A three-unit, 1,410 MW generating facility
16 located in Pueblo, Colorado, in which Public Service has rights to 1,160
17 MW of net dependable summer capacity. Public Service operates Unit 3
18 of this station on behalf of itself and other owners.

- 1 • *Craig Generating Station*: A three-unit, 1,285 MW generating facility
2 located in Craig, Colorado, in which Public Service has rights to 82 MW of
3 net dependable summer capacity from two units. This facility is operated
4 by Tri-State Generation and Transmission Association, Inc. (“Tri-State”)
5 as part of the Yampa Project. The Yampa Project constructed Craig
6 Station from 1974 to 1984; construction was completed on Unit 2 in 1979,
7 Unit 1 in 1980 and Unit 3 in 1984. Unit 3 is owned solely by Tri-State.
- 8 • *Hayden Generating Station*: A two-unit, 441 MW generating facility
9 located in Hayden, Colorado. Public Service operates this plant on behalf
10 of itself and three other co-owners as part of the Yampa Project. Public
11 Service has rights to 233 MW of net dependable summer capacity from
12 the two units.
- 13 • *Pawnee Generation Station*: A one-unit, 505 MW generating facility
14 located in Brush, Colorado.

15 **Natural Gas:**⁴

- 16 • *Blue Spruce Energy Center*: A two-unit, 264 MW simple-cycle plant that
17 is capable of running on natural gas or fuel oil and is located near Aurora,
18 Colorado.
- 19 • *Cherokee Generating Station*: A four-unit, 886 MW facility located just
20 north of downtown Denver. Originally built as a coal-fired plant, which has
21 since undergone a complete restructuring as a result of the Clean Air-
22 Clean Jobs Act (“CACJA”). Three new natural gas combined cycle (“CC”)
23 units, which are Units 5, 6, and 7, came online in 2015, capable of
24 producing almost 576 MW of cleaner energy. Original coal-fired Units 1,
25 2, and 3 have been retired. Unit 4 was fuel-switched from coal to natural
26 gas at the end of 2017, and, as of 2018, has an updated net dependable
27 capacity of 310 MW.
- 28 • *Fort St. Vrain Generating Station*: A six-unit, 973 MW site consisting of a
29 3x1 combined cycle power block and two simple cycle units. The site is
30 located near Platteville, Colorado. Fort St. Vrain Unit 1 was repowered by
31 the addition of three natural gas fired turbines in 1997 to 2001 after the
32 nuclear plant was decommissioned in 1989.
- 33 • *Fort Lupton Generating Station*: A two-unit simple cycle combustion
34 turbine station capable of producing 88 MW. The units are dual fuel
35 capable with natural gas as the primary fuel and fuel oil as the backup.
36 The facility is located just outside of Fort Lupton, Colorado.

⁴ Numbers provided for natural gas combustion turbine sites are in Summer Net Dependable Capacity.

- 1 • *Manchief Generating Station*: A two-unit, 250 MW simple cycle facility
2 located just outside of Brush, Colorado. Units 11 and 12 are simple-cycle
3 combustion turbines that use natural gas as a fuel. They have a capacity
4 of approximately 135 MW each. Public Service acquired Units 11 and 12
5 in May 2022 pursuant to its 2016 Electric Resource Plan (“2016 ERP”)
6 (Proceeding No. 16A-0396E) and Decision No. R20-0108 issued in
7 Proceeding No. 19A-0409E.
- 8 • *Rocky Mountain Energy Center (“RMEC”)*: A three-unit, 580 MW
9 combined-cycle generating facility located near Hudson, Colorado
10 consisting of two combustion turbines driving a steam turbine.
- 11 • *Valmont Generating Station*: A three-unit, 123 MW generating facility
12 located in Boulder, Colorado. Units 6, 7, and 8 are simple-cycle
13 combustion turbines that use natural gas as a fuel with a capacity of 43
14 MW, 40 MW, and 40 MW, respectively. Public Service acquired units 7
15 and 8 in June 2020 pursuant to its 2016 ERP and Decision No. R20-0108
16 issued in Proceeding No. 19A-0409E.
- 17 • *Peaking Units*: Public Service owns three additional dual fuel natural gas,
18 with fuel oil back up, simple-cycle combustion turbine peaking units.
19 These include the 14 MW Fruita facility and Alamosa Units 1 and 2, which
20 are 13 MW and 14 MW, respectively.
- 21 **Hydro:**
- 22 • *Ames Hydro Generating Station*: A 2.8 MW generating facility located near
23 Ophir, Colorado.
- 24 • *Cabin Creek Hydroelectric Station*: A two-unit, 323 MW pumped storage
25 generating facility located near Georgetown, Colorado.
- 26 • *Georgetown Hydro Generating Station*: A two-unit, 1.6 MW generating
27 facility located in Georgetown, Colorado.
- 28 • *Salida Generating Station*: Unit 2 is a 0.6 MW facility located in Poncha
29 Springs, Colorado.⁵
- 30 • *Shoshone Generating Station*: A two-unit, 15 MW run of the river
31 generating facility located in Glenwood Springs, Colorado.
- 32 • *Tacoma Hydro Generating Station*: A two-unit, generating facility located
33 north of Rockwood, Colorado, which can produce a total of 4.5 MW.

⁵ Salida Unit 1 is in the process of being decommissioned.

1 **Wind:**

- 2 • *Rush Creek Wind Project (“Rush Creek”)*: A 600 MW (gross capacity) wind
3 farm located on the eastern plains of Colorado in Cheyenne, Elbert, Kit
4 Carson, and Lincoln Counties. Rush Creek began commercial operation
5 in late 2018.
- 6 • *Cheyenne Ridge Wind Project (“Cheyenne Ridge”)*: A 500 MW (gross
7 capacity) wind farm located on the eastern plains of Colorado in
8 Cheyenne and Kit Carson counties. Cheyenne Ridge began commercial
9 operation in August 2020.

10 **Q. HOW DOES PUBLIC SERVICE MEET THE REMAINDER OF ITS RESOURCE**
11 **NEEDS?**

12 A. Public Service meets a substantial portion of its generation needs through long-
13 term PPAs. Public Service has 5,474 MW of nameplate generating capacity under
14 contract to meet our customers’ energy needs during this rate case period. This
15 includes 2,994 MW of wind, 1,305 MW of solar and 225 MW of energy storage
16 solutions collocated with some solar plants.

17 **Q. DID THE COMMISSION RECENTLY APPROVE THE EARLY RETIREMENT**
18 **AND/OR CONVERSION OF THE COMPANY’S COAL GENERATING UNITS**
19 **YOU LISTED ABOVE?**

20 A. Yes. The Commission recently approved several actions regarding our coal fired
21 facilities as part of Phase I of the Company’s ongoing 2021 Electric Resource Plan
22 and Clean Energy Plan (“2021 ERP & CEP”), Proceeding No. 21A-0141E.
23 Specifically, the Commission approved⁶ the following actions:

- 24 • Conversion of Pawnee to natural gas no later than January 1, 2026;
25 • Retirement of Hayden 2 in 2027 and Hayden 1 in 2028;

⁶ Decision No. C22-0459 in Proceeding No. 21A-0141E.

- 1 • Retirement of Craig 2 in 2028; and
2 • Retirement of Comanche 3 by January 1, 2031 and reduced operations
3 beginning in 2025.⁷

4 **Q. IS THE RECOVERY OF COSTS ASSOCIATED WITH THE EARLY**
5 **RETIREMENT AND CONVERSION OF THE COMPANY’S REMAINING COAL**
6 **UNITS ADDRESSED AS PART OF THIS PROCEEDING?**

7 A. No. As part of its Phase I Decision in the 2021 ERP & CEP, the Commission
8 approved the Company’s cost recovery proposal for the early retirement of
9 Comanche 3 and directed the Company to file a separate Application specifically
10 to address coal plant cost recovery issues associated with the early retirement of
11 Craig 2, Hayden 1 and 2, and the conversion of Pawnee. Accordingly, the
12 Company filed a separate Application regarding these issues on
13 November 16, 2022 in Proceeding No. 22A-0515E.

⁷ Early retirement of Comanche 1 (on or before December 31, 2022) and Comanche 2 (on or before December 31, 2025) was approved as part of the Company’s 2016 ERP in Proceeding No. 16A-0396E.

1 **III. GENERATION CAPITAL BUDGET, PROJECT SELECTION, AND FUNDING**

2 **Q. WHAT IS THE PURPOSE OF THIS SECTION OF YOUR DIRECT TESTIMONY?**

3 A. The purpose of this section of my Direct Testimony is to discuss the Generation
4 Business Area's project development, budgeting, and management processes.

5 **A. Overview of the Generation Business Area's Capital Investments**

6 **Q. HOW DOES THE GENERATION BUSINESS AREA CATEGORIZE ITS**
7 **CAPITAL ADDITIONS?**

8 A. At a very high level, Generation Business Area capital additions can be
9 categorized as follows:

- 10 • *Renewable/New Generation:* These are capital dollars used to support the
11 construction or purchase of new generating units, or the decommissioning
12 of old generating units, which are retired subject to changing system
13 requirements and other factors. Changes to system requirements may
14 result from new environmental mandates, the end of the useful life of a
15 facility, or changes in the level of energy resources needed to serve
16 customers. In May 2022, the Company added new generation to its
17 portfolio by closing on the purchase of the Manchief Generating Station
18 that is collocated on the property of the Pawnee Generating Station.
- 19 • *Environmental Improvement:* Our plants may require new systems and
20 components to continue to operate reliably and consistently in compliance
21 with existing and new environmental standards issued by the United
22 States Environmental Protection Agency, the Colorado Department of
23 Health and Environment ("CDPHE"), or any other regulatory bodies, along
24 with standards directly contained in statute. This type of capital addition
25 can include converting generating units from one fuel to another, or the
26 addition of new environmental technology such as scrubbers and other
27 emissions controls. One example of an Environmental Improvement
28 Project is the Waste Water Treatment project at Cherokee. This project
29 is designed to eliminate water being discharged to the river in response to
30 new discharge limitations imposed on our permit.
- 31 • *Reliability/Performance Enhancement:* Our generating stations are large,
32 complex machines that require regular upkeep to ensure the continued
33 safe, reliable, and efficient operation of Public Service's existing
34 generation fleet. In order to keep pace with regular upkeep, the

1 Generation Business Area budgets dollars to replace boiler, turbine, and
2 auxiliary system components. The Company's flex projects at Fort St.
3 Vrain and Cherokee are examples of projects that enhance unit reliability
4 and or performance.

5 **B. Energy Supply's Budget Development and Management**

6 **Q. PLEASE SUMMARIZE HOW ENERGY SUPPLY DEVELOPS ITS CAPITAL**
7 **BUDGET.**

8 A. Each generating facility develops its own list of capital projects. Those projects
9 are then submitted to the Energy Supply Projects group for evaluation and ranking
10 based on the project's operational and financial merits.

11 **Q. WHAT IS THE PRIMARY FOCUS OF ENERGY SUPPLY IN EVALUATING AND**
12 **RANKING PROPOSED PROJECTS?**

13 A. The most important objective of developing our capital budget and prioritizing
14 projects is ensuring that the Company will continue to deliver electric service in a
15 safe, reliable, and cost-effective manner.

16 **Q. WHAT CRITERIA DOES ENERGY SUPPLY USE TO EVALUATE AND RANK**
17 **PROPOSED PROJECTS?**

18 A. Energy Supply has specific evaluation criteria that it uses to review and prioritize
19 each capital project. Listed alphabetically, not in order of importance, these criteria
20 are based on:

- 21 • Capacity;
- 22 • Efficiency;
- 23 • Environmental compliance, and/or regulation (e.g., Regional Haze,
24 Colorado Section 9 – Waste Impoundments, Standards for the Disposal
25 of Coal Combustion Residuals in Landfills and Surface Impoundments);

- 1 • Financial merit (such as net present value or present value of revenue
- 2 requirements);
- 3 • Legislative commitments;
- 4 • Operational factors such as the impact on outage rates, equipment
- 5 condition;
- 6 • Reliability; and
- 7 • Safety.

8 **Q. DO PLANTS HAVE ACCESS TO SPECIFIC DATA THAT ASSISTS THEM IN**
9 **DEVELOPING PROPOSED PROJECTS?**

10 A. Yes. Plants rely on specific operational and other equipment condition monitoring
11 data that allows them to identify and quantify how the projects meet the criteria
12 identified above. Additionally, plant personnel work with Original Equipment
13 Manufacturers (“OEMs”) and third-party vendors to gain more specific
14 understanding of the benefits and merits of various proposed projects during the
15 project creation phase.

16 **Q. DO PROPOSED PROJECTS HAVE VARYING TIMELINES?**

17 A. Yes. The Generation Business Area evaluates projects that may be completed
18 within a single year (for example, replacing the bags in a Fabric Filter Dust
19 Collector, or a replacement emissions monitoring system), as well as those that
20 will require multiple years to complete. Examples of multi-year projects include
21 control system replacements, ash cell construction, wastewater treatment facility
22 installation, and major hydroelectric plant upgrades.

1 **Q. WHAT OCCURS AFTER ENERGY SUPPLY DEVELOPS A RANKED LIST OF**
2 **PROJECTS?**

3 A. The ranked list of projects becomes part of the overall Xcel Energy enterprise-wide
4 budgeting process, which is described by Company witness Mr. Adam R.
5 Dietenberger. Mr. Dietenberger also explains that generally, there are more
6 projects and work to be done than there is the capacity to fund, resulting in
7 assessment and prioritization across business areas and operating companies
8 and ultimately a capital budget specific to the Company (and its Generation
9 Business Area). The ranked list of projects is then evaluated against the available
10 budget for each of the next two years, the unit planned outage schedule, and any
11 known regulatory factors such as new environmental regulations. These two years
12 of ranked projects, coupled with an additional three years of unranked projects
13 allows the Company to develop a capital project and budget plan that covers a
14 five-year period, with associated five-year capital expenditures and estimated in
15 service dates.

16 **Q. ARE PROJECTS REVIEWED IN SUBSEQUENT YEARS?**

17 A. Yes. As each new fiscal year arrives, the Energy Supply Regional Planning
18 Committee ("RPC") reviews and validates the ranked list of projects for the next
19 two fiscal years, adjusting schedules and/or budgets as required to account for
20 evolving conditions and factors. In addition to the two years of ranked projects,
21 the three years of unranked projects are re-evaluated and adjusted and a
22 prioritized list of projects that meets the planned budget for the next five years is
23 produced. The five years of proposed project planning information, capital

1 expenditures, and estimated in-service dates are recorded and refined in the
2 Unifier Enterprise Project Management (“EPM”) System. As each project is
3 reviewed by the RPC, the specific ranking criteria and supporting information are
4 reviewed and verified. The verified information is entered into the EPM System,
5 where the numerical ranks are calculated and projects are prioritized against other
6 submitted projects. The RPC continually meets throughout the year to assess and
7 make adjustments to projects currently under way. As each project is reviewed by
8 the RPC, the specific criteria and supporting information are reviewed and verified.

9 **Q. WHAT PROCESS DOES ENERGY SUPPLY FOLLOW TO MANAGE AND**
10 **CONTAIN ITS GENERATION CAPITAL COSTS?**

11 A. Capital budgets are finalized in the first quarter of the year prior to their execution.
12 Part of the project development process includes the identification of key schedule
13 dates and budgetary milestones. Once a capital project has been approved for
14 execution, it is assigned to a Project Manager (“PM”), well in advance of the first
15 planned activities required to commence the project.

16 **Q. PLEASE DESCRIBE THE PM’S RESPONSIBILITIES.**

17 A. The PM is responsible for working with the plant to review and more fully develop
18 the project deliverables, schedule, and monthly cash flow requirements for the
19 assigned project. The PM typically will contact vendors and contractors to firm up
20 cost and schedule and begin engineering and purchasing activities.

21 **Q. DO PMS WORK CLOSELY WITH PLANT MANAGEMENT?**

22 A. Yes. Typically, each plant holds monthly capital project review meetings where
23 plant management and PMs discuss current and pending capital projects from a

1 scheduling and budget perspective. If the PM identifies specific information related
2 to changes in cost or the schedule, the PM advises management and recommends
3 options for consideration. Management then responds as appropriate depending
4 on the specifics of the information provided.

5 **Q. WHAT IF AN UNEXPECTED EVENT OCCURS AFTER PROJECTS HAVE BEEN**
6 **SELECTED FOR A GIVEN YEAR?**

7 A. Many of the Company's generation capital needs are predictable and fairly
8 consistent year to year. Further, the Energy Supply Projects group is expected to
9 manage the capital budget. The most important budget management tool is good
10 project planning. If we plan, budget, and implement our projects well, little
11 additional management of the overall capital budget needed. However,
12 unexpected events can and do occur and the Company has processes in place to
13 address these situations.

14 **Q. PLEASE EXPLAIN HOW THE COMPANY ADDRESSES UNEXPECTED**
15 **EVENTS.**

16 A. The approach depends on the nature of the unexpected event. If there is an
17 unexpected failure of a large component at an existing plant, such as a generator
18 rotor, we must address this event and the resulting expenditure when it occurs.
19 The total budget for the year is reviewed, and depending upon the timing of the
20 failure, some projects may be postponed, or a budget adjustment may be
21 requested to cover the additional funds for that year without impacting current year
22 projects. For other smaller items, a portion of the budget is set aside to
23 accommodate lower-cost emergent or unexpected events. Events such as these

1 may include small valve or pump failures that are not individually budgeted, but
2 instead are budgeted as a broader category of “emergent” projects.

3 Further, in the case of an unexpected event, we look to reduce the costs of
4 other budgeted projects or defer them altogether if necessary and possible.

5 **Q. IS DELAY ALWAYS AN OPTION TO ADDRESS AN UNEXPECTED EVENT?**

6 A. No. Sometimes we must continue with certain projects as budgeted since they are
7 necessary for the continued reliable operation of our plants, or because putting
8 them on hold would unnecessarily incur costs despite the need for additional
9 expenditures elsewhere. Conversely, if budgeted projects are delayed or deferred,
10 we generally will assign funds to other projects to implement because the number
11 of projects that would be eligible for approval generally exceeds the capital funds
12 available.

13 **Q. CAN YOU GIVE AN EXAMPLE OF AN UNEXPECTED EVENT THAT**
14 **OCCURRED SINCE THE 2021 ELECTRIC PHASE I?**

15 A. Yes. During normal operation of Fort Lupton Unit 1, a lube oil leak was detected
16 in the generator collector cab. The unit was removed from service in February
17 2022 and the team performed a borescope inspection, which revealed 9” of oil
18 inside the generator belly. Electrical testing on the generator sections showed
19 winding issues on the rotor and a full rotor rewind was needed to return the unit to
20 service. This project went through the emergent capital process.

1 **IV. GENERATION 2022-2023 CAPITAL ADDITIONS**

2 **Q. WHAT IS THE PURPOSE OF THIS SECTION OF YOUR DIRECT TESTIMONY?**

3 A. The purpose of this section of my Direct Testimony is to present the Generation
4 Business Area's 2022 and 2023 capital additions. I begin with an overview of the
5 Generation Business Area's 2022 and 2023 capital additions and then provide
6 details, organized by the three capital categories described below.

7 **A. Overview of 2022-2023 Capital Additions**

8 **Q. PLEASE SUMMARIZE THE GENERATION BUSINESS AREA'S 2022-2023**
9 **CAPITAL ADDITIONS.**

10 A. Table KLW-D-2 summarizes the Generation Business Area's capital additions for
11 2022-2023. I have also provided 2021 actual capital additions for reference.
12 Additional data is provided in Attachment KLW-1.⁸

⁸ This attachment reflects the year that each project has been or will be placed in service.

1

**TABLE KLV-D-2:
 Generation Business Area Capital Additions
 Public Service Electric
 (Dollars in Millions)**

Category	2021 (Actual)	2022			2023 (Forecast)
		1/1 – 6/30 (Actual)	7/1 – 12/31 (Forecast)	Total	
Renewable / New Generation*	\$65.7	\$81.4	\$19.2	\$100.6	\$67.1
Environmental Improvement	4.3	4.6	2.9	7.5	39.9
Reliability / Performance Enhancement	158.1	29.5	119.7	149.2	81.2
Total**	\$228.1	\$115.5	\$141.8	\$257.3	\$188.2
* Excludes approximately \$4.9 million of 2021 and \$8.4 million of 2023 community solar garden plant additions that are not included in the Company's base rate recovery request in this Proceeding. ** There may be differences between the sum of the individual category amounts and Total amounts due to rounding.					

2 **Q. WHAT ARE THE HIGH-LEVEL DRIVERS OF THE COMPANY'S GENERATION**
 3 **INVESTMENTS IN 2022 AND 2023?**

4 A. As I mentioned earlier, the Generation Business Area's capital additions tend to
 5 be either: (1) large, multi-year investments; or (2) smaller, annual capital
 6 investments. Below, I discuss some of the largest Generation Business Area
 7 projects Public Service has placed into service in the first half of 2022 or will place
 8 into service on or before December 31, 2023.

1 **B. Renewable/New Generation Capital Additions**

2 **Q. WHAT ARE THE MAJOR 2022-2023 RENEWABLE/NEW GENERATION**
3 **CAPITAL ADDITIONS?**

4 A. The major 2022 and 2023 Renewable/New Generation capital additions are:
5 acquisition of the Manchief Generating Station and the Cabin Creek Hydroelectric
6 Facility Upgrade Project (“Cabin Creek Facility Project”).

7 **Q. WAS THE ACQUISITION OF MANCHIEF PART OF AN APPROVED**
8 **RESOURCE PLAN?**

9 A. Yes. The acquisition of Manchief was a component of the Company’s Preferred
10 Colorado Energy Plan Portfolio (“CEPP”), which was approved in the 2016 ERP.
11 As part of the CEPP, Public Service was authorized to acquire a total of
12 approximately 340 MW⁹ of existing natural gas generation assets. After the 2016
13 ERP, Public Service applied for CPCNs to acquire Valmont Units 7 and 8 and
14 Manchief Units 11 and 12.¹⁰ The Company’s application was granted pursuant to
15 Decision No. R20-0108, which approved the Unanimous Comprehensive
16 Settlement Agreement among the parties to the proceeding. Notably, the
17 Commission also issued a presumption of prudence for the acquisitions of both
18 Valmont and Manchief consistent with Commission Rule 3617(d).¹¹

⁹ Summer Net Dependable Capacity.

¹⁰ Proceeding No. 19A-0409E.

¹¹ Decision No. 20-0108 at 2, ¶1 (mailed Feb. 19, 2020).

1 **Q. PLEASE DISCUSS THE MANCHIEF ACQUISITION AND THE RELATED**
2 **CAPITAL ADDITIONS THE COMPANY IS SEEKING TO RECOVER IN THIS**
3 **RATE CASE.**

4 A. As noted above, the Company received approval, with a presumption of prudence,
5 to purchase the 260 MW Manchief facility in Phase II of its 2016 ERP and in
6 Proceeding No. 19A-0409E. The Company acquired Manchief in May of 2022 for
7 a price of \$45.2 million, which is consistent with the amount deemed reasonable
8 by the Recommended Decision that went into effect by operation of law.¹² The
9 Company anticipates incurring an additional \$6.4 million in costs following
10 acquisition, for facility preparations, unit controls upgrade, static frequency
11 converter (“SFC”) replacements, emissions monitoring upgrades, and employee
12 training.¹³

13 **Q. WHY IS THE COMPANY INCURRING ADDITIONAL POST-ACQUISITION**
14 **COSTS FOR MANCHIEF?**

15 A. These costs are for controls and other equipment upgrades needed to align the
16 units with the Company’s standards or to improve reliability. Some of these
17 upgrades/improvements include installing a new Continuous Emissions Monitoring
18 System (“CEMS”), new Combustion Turbine Controls, upgraded protection relays,
19 new SFCs, and remote operated cooling valves.

¹² Proceeding No. 19A-0409E, Decision No. R20-0108, at 15, ¶¶39-40 and 18, ¶50 (mailed Feb. 19, 2020).

¹³ Approximately \$5.5 million of these costs are within the Reliability/Performance Enhancement category, with approximately \$0.9 million being within the Environmental Improvement category.

1 **Q. WHAT IS THE CABIN CREEK FACILITY PROJECT?**

2 A. As discussed above, the Cabin Creek Hydroelectric Facility (“Cabin Creek”) is a
3 pumped storage facility. In Proceeding No. 15A-0304E, the Company received
4 approval for two projects at Cabin Creek: (1) upgrades to Units A and B to increase
5 generating capacity and improve efficiency (the “Upgrade Project”), and (2) the
6 extension of the upper reservoir dam to allow for additional storage capacity (the
7 “Upper Reservoir Expansion Project”).¹⁴

8 **Q. WHAT IS THE CURRENT STATUS OF THE CABIN CREEK FACILITY**
9 **PROJECT?**

10 A. Unit A was placed in-service on July 30, 2021. The Company began construction
11 on the Unit B upgrades in February 2021 and expects Unit B to be placed in-service
12 in the second quarter of 2023. The Upper Reservoir Expansion Project work
13 started in August, 2021 and the project is forecast to be in-service by July 31,
14 2023.¹⁵

15 **Q. HAS THE COMPANY EXPERIENCED CHALLENGES IN COMPLETING THE**
16 **CABIN CREEK FACILITY PROJECT?**

17 A. Yes. The challenges were discussed in the Company’s March 31, 2022 Annual
18 Progress Report filed in Proceeding No. 15A-0304E, a copy of which is provided

¹⁴ Proceeding No. 15A-0304E, Decision C15-0955 (mailed Aug. 31, 2015). The Upgrade Project and the Upper Reservoir Expansion Project are collectively known as the “Cabin Creek Facility Project”. Public Service has categorized the Cabin Creek Facility Project as New Generation/Renewable Energy since the Upgrade Project resulted in increased capacity and because both aspects of the Cabin Creek Facility Project were addressed together in Proceeding No. 15A-0304E. The Company notes, however, that the Upper Reservoir Expansion Project is reliability-driven.

¹⁵ See Proceeding No. 15A-0304E, Cabin Creek Hydroelectric Facility Upgrade Project, 2021 Annual Progress Report (Mar. 31, 2022).

1 as Attachment KLV-2 to my Direct Testimony in this Proceeding. Some of those
2 challenges are unrelated to the Cabin Creek Facility Project, including a rotor
3 problem in early 2021 at Unit B that caused an acceleration of the Unit B part of
4 the Upgrade Project.

5 The Company has experienced issues that have adversely impacted project
6 schedule and ultimate completion of the Upgrade Project. These include defects
7 and deficiencies of the existing isolated phase bus, overheating of components at
8 or near the isolated phase bus, turbine shaft seal installation defect, plant gantry
9 crane break downs, turbine guide bearing babbitt damage, turbine oil deflector
10 leak, excessive runout at pony motor slip ring, and field lead connection. Further,
11 discovery of damage and wear of the existing equipment, discovery of asbestos
12 needing abatement, and challenges with manufacturing and installation all
13 contributed to the Upgrade Project taking longer than anticipated.

14 The Upper Reservoir Expansion Project was developed from a conceptual
15 design. As the project moved into more advanced stages, the scope and scale of
16 the project has grown to meet safety and adequacy requirements as part of the
17 Federal Energy Regulatory Commission ("FERC") licensing process. For example,
18 as the detailed design developed, both the height of the parapet wall extension
19 and the duration of the construction increased, which presents problems given the
20 limited window for construction at the high elevation for the facility, Finally, like
21 other work in 2021, the Cabin Creek Facility Project also experienced delays to
22 due precautions and restrictions associated with the COVID-19 Pandemic.

1 **Q. WHAT IS THE ANTICIPATED COST OF THE CABIN CREEK FACILITY**
2 **PROJECT?**

3 A. Public Service estimates that total costs for the Upgrade Project will be
4 approximately \$89.9 million and approximately \$10.1 million for the Upper
5 Reservoir Expansion Project.

6 **Q. HOW DO THOSE COSTS COMPARE TO WHAT WAS INITIALLY PRESENTED**
7 **IN PROCEEDING NO. 15A-0304E?**

8 A. The total estimated cost of the Cabin Creek Facility Project detailed in our
9 Application in Proceeding No. 15A-0304E was approximately \$88.1 million,
10 consisting of approximately \$87 million for the Upgrade Project and approximately
11 \$1.1 million for the Upper Reservoir Expansion Project.

12 **Q. WHAT HAS CAUSED THE INCREASE IN THE EXPECTED COST OF THE**
13 **UPGRADE PROJECT?**

14 A. The largest deviation from the amounts presented in Proceeding No. 15A-0304E
15 is for Specialty Contracts. This item in the budget has increased primarily due to
16 the identification of work necessary for the remaining balance of plant electrical
17 work, modernization of the fire protection equipment for the new transformers,
18 concrete work at the auxiliary transformer, and improvements at the isolated phase
19 bus. That being said, the current expected cost is generally consistent with the
20 amounts presented in Proceeding No. 15A-0304E.

1 **Q. WHAT HAS CAUSED THE INCREASE IN THE EXPECTED COST OF THE**
2 **UPPER RESERVOIR EXPANSION PROJECT?**

3 A. The estimate for the Upper Reservoir Expansion Project in Proceeding No. 15A-
4 0304E was developed from a conceptual design. The initial \$1.1 million was a
5 preliminary estimate and as work moved forward, the scope and scale of the
6 project changed, as discussed above. Notably the overall height of the parapet
7 wall was increased after engineering computations determined the maximum flood
8 water elevations. This increased height necessitated the addition of support
9 buttresses to the wall. This also meant additional requirements to ensure the
10 project met requirements as part of the FERC licensing process. This changed
11 the overall scope to be larger than estimated which led to increases in cost
12 compared to the original preliminary estimate.

13 **Q. IS THE CABIN CREEK FACILITY PROJECT STILL BENEFICIAL TO**
14 **CUSTOMERS?**

15 A. Yes. In Proceeding No. 15A-0304E, the Company demonstrated that the Cabin
16 Creek Facility Project resulted in over \$300 million of net customer benefits. While
17 the costs of the Upper Reservoir Expansion Project component are higher than
18 anticipated, overall, the Cabin Creek Facility Project will still result in significant
19 customer benefits, even at the estimated final cost of completion.

1 **Q. COULD YOU PROVIDE OTHER EXAMPLES OF RENEWABLE/NEW**
2 **GENERATION CAPITAL COSTS FOR WHICH THE COMPANY IS SEEKING**
3 **RECOVERY?**

4 A. Yes. While the acquisition of the Manchief Generating Station and the Cabin
5 Creek Facility Project account for the vast majority of Renewable/New Generation
6 capital additions in this Proceeding, the Company is seeking to recover the cost of
7 several other smaller Renewable/New Generation capital additions. For example,
8 the Company is seeking to recover capital costs for material, repair, and
9 replacement costs associated with ongoing operations at Rush Creek and
10 Cheyenne Ridge. This includes, for example, costs for gearbox replacements,
11 transformer replacements, tools, and parts.

12 **C. Environmental Improvement Capital Additions**

13 **Q. WHAT ARE THE PRIMARY 2022-2023 ENVIRONMENTAL IMPROVEMENT**
14 **CAPITAL ADDITIONS?**

15 A. The Company's major 2022-2023 Environmental Improvement capital projects
16 include:

- 17 • Pawnee Landfill Cell #2;
- 18 • Selective Catalytic Reduction ("SCR") Replacement projects;
- 19 • RMEC Waste Water project; and
- 20 • CEMS analyzer replacements at both Manchief units and Fort St. Vrain.

21 **Q. IS THERE A COMMON THEME AMONG THESE PROJECTS?**

22 A. Yes. Generally speaking, this work is needed to maintain compliance with
23 applicable state and federal environmental regulations.

1 **Q. PLEASE ELABORATE ON THE PAWNEE LANDFILL CELL #2**
2 **CONSTRUCTION PROJECT.**

3 A. Pawnee Station disposes of generated fly ash in on-site landfills. The currently
4 active landfill cell is forecasted to reach capacity in 2023. In order to continue plant
5 operation while maintaining environmental compliance, a new landfill must be
6 constructed and be done so in accordance with State Section 9 Solid Waste
7 requirements, as well as the Pawnee Engineering Design and Operations Plan. To
8 satisfy the volume requirements, the existing East Landfill Cell 1 is to be expanded
9 westward into the footprint of existing evaporation Pond D, which is no-longer
10 needed. The expansion will provide sufficient volume to meet Pawnee's disposal
11 requirements until gas conversion, which is anticipated to be completed in 2025.

12 **Q. WHAT ARE THE SCR REPLACEMENT PROJECTS?**

13 A. Coal and gas-fired generating stations use SCR catalyst to aid in removing NOx
14 emissions from flue gas streams in order to comply with associated air permits.
15 The SCR controls use a nitrogen-based reagent, along with a catalyst, to capture
16 NOx. When these layers of catalyst become saturated and therefore no longer
17 perform as designed, they are replaced with new catalyst. The Test Year capital
18 additions include SCR replacements at Pawnee (2022) and RMEC (2023).

19 **Q. WHAT IS THE RMEC WASTE WATER PROJECT?**

20 A. The waste water project at RMEC pertains to the Zero Liquid Discharge ("ZLD")
21 system. The ZLD provides the plant with purified reclaimed water by processing
22 the cooling tower wastewater. This water is primarily used to supply makeup water
23 to the Heat Recovery Steam Generators and is required for power generation from

1 Rocky Mountain Unit 3. The current ZLD equipment has reached end of life and
2 is unable to supply enough water during peak seasons, causing reliability issues
3 when generation is needed the most.

4 **Q. PLEASE ELABORATE ON THE CEMS REPLACEMENT PROJECTS.**

5 A. CEMS instruments measure various types of emissions, including SO₂, NO_x, CO,
6 CO₂, O₂, Hg, Particulate, Opacity and Stack Flow flue gas constituents, that are
7 released into the atmosphere under Public Service's coal- and gas-fired plants' air
8 permits. Failed or obsolete CEMS instruments must be replaced because the
9 generation unit cannot run without them. CEMS instrument replacements are
10 managed using a targeted replacement schedule to ensure proactive management
11 of the equipment based on experience and industry best practices. Depending on
12 the type of monitor used for the constituents noted above, this schedule cycle
13 ranges from five to 15 years.

14 **Q. COULD YOU PROVIDE OTHER EXAMPLES OF ENVIRONMENTAL**
15 **IMPROVEMENT PROJECTS FOR WHICH THE COMPANY IS SEEKING**
16 **RECOVERY?**

17 A. Yes. Other types of Environmental Improvement capital costs included in this
18 Proceeding are scrubbers, baghouse bag replacements, repair and replacement
19 parts, and materials/supplies needed to maintain compliance with applicable air,
20 waste, water, and other environmental permits and compliance requirements.

1 **Q. ARE THERE ANY ENVIRONMENTAL IMPROVEMENT PROJECTS FROM**
2 **ATTACHMENT KLV-1 THAT THE COMPANY IS NOT SEEKING TO RECOVER**
3 **IN THIS PROCEEDING?**

4 A. Yes. After finalizing the cost of service, the Company determined it would not seek
5 base rate recovery in this Proceeding for the Valmont Groundwater Mitigation
6 project.¹⁶ Rather, the Company intends to bring forward a different cost recovery
7 proposal in a separate filing. Mr. Freitas explains that the Company will include an
8 adjustment in Rebuttal Testimony to remove this project from the cost of service.

9 **D. Reliability/Performance Enhancement Capital Additions**

10 **Q. WHAT ARE THE MAJOR CATEGORIES OF RELIABILITY/PERFORMANCE**
11 **ENHANCEMENT CAPITAL ADDITIONS?**

12 A. Reliability/Performance Enhancement projects can be broken out into three
13 general categories: (1) Combustion Turbine Part Replacement; (2) Emergent
14 Projects; and (3) General/Other Projects.

15 **Q. PLEASE DESCRIBE COMBUSTION TURBINE PART REPLACEMENT**
16 **PROJECTS.**

17 A. Public Service performs combustion turbine parts replacements on interval
18 schedules driven by operating hours and number of turbine starts. OEMs set the
19 criteria for these intervals based on the model of the turbine.

¹⁶ This project will implement corrective action measures required by the Coal Combustion Residuals Rule to mitigate groundwater impacts.

1 **Q. ARE THERE ANY PLANNED 2022 OR 2023 COMBUSTION TURBINE PART**
2 **REPLACEMENT PROJECTS?**

3 A. Yes. Fort St. Vrain Unit 2, Cherokee Unit 5, Blue Spruce Unit 2 and RMEC Units
4 1 and 2 had or will have Flex, Major, and Hot Gas Path projects in 2022 and 2023.
5 Several of these projects include the removal of the existing controls, which were
6 due for replacement under their replacement schedules, with new controls
7 installed.

8 **Q. WHAT ARE FLEX, MAJOR AND HOT GAS PATH COMBUSTION TURBINE**
9 **PART REPLACEMENT PROJECTS?**

10 A. As discussed in more detail below, “flex” combustion turbine part replacement
11 projects are upgrades of our combustion turbine units that allow them to operate
12 in a more “flexible” mode that better accommodates net-load changes resulting
13 from more renewable generation resources on the system. These upgrades may
14 include faster ramp rates, shorter start up duration, lower minimum or higher
15 maximum load capabilities to mention a few.

16 A “Major” project on a combustion turbine includes removal and
17 replacement of all combustion hardware and some of the turbine components
18 based on service life. This is similar to a “hot gas path” with the addition of removal
19 of the rotor from the turbine shell to permit inspection of the axial multi stage air
20 compressor. These projects occur on each gas turbine at approximately 48,000
21 hours (depending upon OEM hours recommendations). Recent “majors” have
22 occurred at Cherokee Units 5 and 6 and Ft. St. Vrain Unit 2.

1 Finally, a “hot gas path” (“HGP”) inspection is similar to the “major” with the
2 exception being that the rotor and axial compressor section is not opened for
3 inspection. Recent “hot gas path” outages have occurred at Ft St Vrain Units 3, 5,
4 and 6, Blue Spruce Unit 1, and Rocky Mountain Unit 2. For our base loaded and
5 shoulder loaded units, these outages (i.e. majors and HGP) occur on an
6 approximate three-year basis alternating between the two types of outages. For
7 the units in service during our peak periods, outage dates are driven by the hours
8 and/or the starts the unit sees. Energy Supply monitors these intervals closely to
9 ensure that parts are used as effectively as possible.

10 **Q. IS PUBLIC SERVICE UNDERTAKING OTHER UPGRADES TO COMBUSTION**
11 **TURBINE UNITS?**

12 A. Yes. In addition to these recurring parts replacements, Public Service also has
13 been performing upgrades of our combustion turbine units to allow them to operate
14 in a more “flexible” mode that better accommodates net-load changes resulting
15 from more renewable generation resources on the system.

16 **Q. CAN YOU PROVIDE AN EXAMPLE OF A FLEXIBILITY UPGRADE?**

17 A. Yes. Fort St. Vrain Unit 2 underwent one such flexibility upgrade in 2022 during
18 its planned major overhaul, in addition to receiving a newly refurbished rotor. The
19 refurbished rotor was installed along with new turbine shells and flexibility upgrade
20 components. Each of these parts replacement or upgrade projects may include
21 replacing high wear parts such as turbine buckets/blades and nozzles, fuel nozzles
22 and other components such as compressors, gas control valves, fuel piping

1 systems, and control systems to support the new components and their expanded
2 capabilities.

3 In addition to the recent work performed on Fort St. Vrain Unit 2, similar
4 work has been done with Units 3 and 4 at that site. The upgraded parts and control
5 systems have allowed those units to reach higher max load numbers as well as
6 lower turndown or minimum load numbers. This, coupled with improved ramp
7 rates within the expanded load range, has allowed the Fort St. Vrain combined
8 cycle block to better cover the rapid system swings seen as wind resources ramp
9 up and down as the winds come and go. These upgrades have allowed Fort St.
10 Vrain to have an effective range of approximately 40 MW all the way up to 1,020
11 MW in the summer and approximately 1,140 MW in the winter. Upgrades like
12 these allow our fleet to better service our customers for a lower installed price than
13 installing complete generating units to cover the additional load and flexibility
14 demands.

15 **Q. ARE FLEXIBILITY UPGRADES A PART OF THE GENERATION BUSINESS**
16 **AREA'S CAPITAL ADDITIONS?**

17 A. Yes. The Company has or expects to place approximately \$90 million in flexibility
18 upgrade capital additions in service between January 1, 2020 and December 31,
19 2023. Again, these kinds of investments complement growth in renewable
20 generation resources on the system. Generally, the "flex" upgrade work is a one-
21 time event per unit and is not a reoccurring cost. However, these upgrades come
22 with the installation of cutting edge parts and technologies that are covered under
23 various patents and thus have less of a support base outside of the OEM. This

1 means that hot gas and major outages are incrementally more expensive due to
2 the additional costs of the higher performance parts and less competition in the
3 market to supply and refurbish those components.

4 **Q. CAN YOU ELABORATE ON HOW THESE INVESTMENTS COMPLEMENT THE**
5 **GROWTH IN RENEWABLE GENERATION RESOURCES?**

6 A. Yes. Our turbine flexibility projects have focused on increasing load range, ramp
7 rates, startup times, and low load capabilities. With renewables sometimes
8 exceeding net generation demands, the Company needs to pull as much
9 dispatchable generation offline to realize the best reduction in carbon emissions
10 and fuel savings to drive the best customer value for the renewable energy inputs.
11 Removing a unit from the grid or backing it down to the minimum are two frequently
12 used system management options. However, with the variability of wind, enough
13 generation needs to be available to cover the drop off in generation as winds die
14 down. By having lower minimum loads, a unit can remain online to cover any drop
15 offs in renewable generation allowing for more renewable generation to be
16 delivered. Additionally, by having a larger range, an individual site can cover a
17 larger spread of MWs as the net generation demand shifts from dispatchable
18 resources to renewables and vice versa. These shifts can sometimes be rapid
19 and the improved ramp rates allow dispatchable units to move through their load
20 range faster, ensuring that generation and load are balanced as the shift occurs.
21 Additionally, with fast or reduced start times, some gas turbines can be taken
22 offline and left off longer, allowing for better penetration by our renewable
23 resources increasing customer value.

1 **Q. ARE THERE OTHER BENEFITS OF THE FLEXIBILITY UPGRADES?**

2 A. Yes. The recent flexibility upgrades also increased the capacity of the affected
3 units in a highly-economical manner.

4 **Q. PLEASE DESCRIBE THE EMERGENT PROJECT SUBCATEGORY.**

5 A. As discussed in Section III.B, above, unexpected capital needs do arise after
6 establishing a list of specific projects for a given year. We therefore dedicate a
7 portion of our capital budget to emergent work.

8 **Q. WHAT KIND OF WORK IS INCLUDED IN THE EMERGENT PROJECT**
9 **SUBCATEGORY?**

10 A. This type of work includes responding to failures of equipment such as instrument
11 air compressors, control valves, gearboxes, pumps, and motors, and other
12 replacements or major repairs determined through the course of testing,
13 monitoring equipment, and in some cases in service failures. The Company works
14 hard to prevent failures on critical equipment and if prudent allow other
15 components to run to failure if the costs of a rebuild are close to the costs of
16 replacement for instance.

17 **Q. HOW IS THE LEVEL OF EMERGENT WORK DETERMINED?**

18 A. Even with Public Service's many years of operating experience and the knowledge
19 that equipment failures can and will occur, the specific types of equipment that will
20 fail are not always readily predictable. That being said, we generally rely on our
21 many years of experience operating generation plants to set aside appropriate
22 budget amounts to offset these costs so that budgets can remain stable and more
23 accurately account for these projects.

1 **Q. CAN YOU PROVIDE EXAMPLES OF “EMERGENT” PROJECTS?**

2 A. Yes. Earlier in my Direct Testimony I discussed at a high level the Fort Lupton
3 Unit 1 emergent project. Below are three additional examples of Generation
4 Business Area capital projects that fall within the Emergent category:

- 5 • *Ft Lupton Unit 2 Stator Re-wedge and Rotor Rewind:* The Ft Lupton Unit
6 1 generator had significant repair work performed in Spring 2022 based
7 on a lube oil leak in the generator section (discussed earlier). Due to this,
8 Unit 2 underwent a thorough inspection since the units are of similar age
9 and operating history. Based on the findings from this inspection, Unit 2
10 was determined to require significant work. This generator scope of work
11 included: seals refurbishment, wedge replacement, oil system repair,
12 bearing seal replacement, and a possible rotor rewind. This work was
13 required to ensure safe and reliable unit operation.
- 14 • *Fort St. Vrain Cooling Tower Blowdown Pond Liner:* The CDPHE Section
15 9 regulation provides the regulatory framework for waste impoundments
16 that include the Fort St. Vrain cooling tower blowdown pond. The
17 regulation requires Energy Supply to inspect all liners at regular intervals
18 and to provide downgradient groundwater analytical data from the
19 surrounding monitoring wells. Liner damage was noted during inspection
20 and constituents of concern were detected above regulatory limits in a
21 downgradient monitoring well that had no previous detections. Based on
22 the detection and the observed degradation of the liner, the Company has
23 committed to replacing the liner in 2023 and is reporting monitoring results
24 on a more frequent basis.
- 25 • *Shoshone Medium Voltage Cable Replacement:* Located in the Glenwood
26 Canyon, Shoshone feeds power onto two redundant lines at 115kV and
27 69kV respectively. The cables feeding the 115kV line from the plant were
28 found to be at end of life and were removed from service. This in turn
29 caused the 115kV line to be out of service until replacement could take
30 place. Due to wildfire risks, the redundant 69kV line had to be removed
31 from service during high fire risk times to mitigate the potential for that line
32 to start a fire. Having both lines out of service effectively removed
33 Shoshone from the system along with customer loads along those lines
34 causing extended customer outages. The work was approved as
35 emergent work and once completed resulted in reduced customer
36 outages and increased reliability of the output from the plant.

1 **Q. PLEASE DESCRIBE THE “GENERAL/OTHER” PROJECT SUBCATEGORY.**

2 A. This category includes all other projects needed to improve reliability or
3 performance that are not included in the aforementioned categories.

4 **Q. COULD YOU PROVIDE EXAMPLES OF “GENERAL” PROJECTS?**

5 A. Yes. Below are several examples of Generation Business Area capital projects
6 that fall within the General category:

- 7
- 8 • *FSV Cooling Tower Replacement:* The Ft. St. Vrain Unit 1 cooling tower
9 was in degraded condition causing unit derates and reliability concerns.
10 The site, in coordination with our Projects and Performance Optimization
11 organizations, initially considered a phased repair approach to address
12 issues with the tower as compared to complete replacement. As one of
13 those projects was attempted, it became apparent that each cell would
14 effectively be completely rebuilt in place. It was determined the most
15 cost-effective solution was to demolish the old tower and build a new one
16 on the existing water basin. In addition to upgrading the tower internals
17 for better performance, the new tower received updated forced draft
18 fan/motor combinations that helped ensure more operating margin in the
19 tower so that the added potential output from the steam turbine could be
20 realized. Final tower performance testing showed that the tower is
21 overperforming compared to design parameters which lead to better
plant fuel efficiency and lower emissions rates.
- 22
- 23 • *Cabin Creek Isolated Phase Bus Duct:* After the commissioning of Unit
24 A, the Isolated Phase Bus Duct was found to be overheating. Various
25 repairs and improvement options were tested, and the results lead to the
26 determination that the most cost-effective approach was to completely
27 remove the old system and install a modern and proven Isolated Phase
28 Bus Duct system to ensure reliability of the units at their new output
levels.
- 29
- 30 • *Comanche Unit 3 Startup Boiler:* Through Decision No. C18-0761, Public
31 Service received approval to decommission Comanche Units 1 and 2.
32 These units share a common auxiliary steam system that is used to
33 provide steam to Unit 3 during start-up operations. Once Units 1 and 2
34 are retired, if Unit 3 is offline there will be no source of auxiliary steam to
35 support startup. While the unit can be started without this system, the
36 duration of those starts is significantly extended and presents heightened
37 potential for reliability issues for the unit. As a result, the Company will
install a startup boiler.

- 1 • *Pawnee Circulating Water Tunnel Re-lining:* The Pawnee unit was
2 commissioned in the early 1980's and has provided reliable and cost-
3 effective generation to customers ever since. During routine inspections,
4 with heightened awareness due to similar degradation issues at the
5 Hayden Station, it was determined that the circulating water tunnels at
6 Pawnee were headed towards failure. Various options were considered
7 to determine the best cost benefit and installation of a structural lining
8 was chosen over coating or complete replacement. The lining that was
9 installed will ensure reliable service of the unit into the future at a price
10 that was significantly less than a wholesale replacement effort.
- 11 • *Cherokee Waste Water Project:* As a part of the Denver metro area water
12 program, the wastewater permit at Cherokee was revised for discharges
13 associated with Total Inorganic Nitrogen ("TIN"), sulfate, chloride,
14 selenium and E.coli. The TIN, sulfate and chloride limits came into effect
15 on January 1, 2022 and the selenium and E.Coli limits will be in effect
16 starting January 1, 2023. Cherokee was unable to meet these revised
17 permit limits without the need for additional water treatment. A study was
18 conducted and the installation and operation of a ZLD treatment facility
19 was the most economical option that would meet ongoing permit
20 requirements through the life of the plant. Newly installed systems
21 include holding ponds, clarifiers, Reverse Osmosis filters and multi-
22 media filters.

23 **Q. ARE THE GENERATION BUSINESS AREA CAPITAL ADDITIONS THAT**
24 **PUBLIC SERVICE IS SEEKING TO RECOVER AS PART OF THIS ELECTRIC**
25 **RATE PROCEEDING REASONABLE AND PRUDENT?**

26 A. Yes. These capital additions are needed to provide safe and reliable electric
27 service to our customers throughout Colorado. As previously explained, Public
28 Service has a thorough process in place to evaluate and prioritize capital projects
29 for its Generation Business Area. Each project that we are seeking recovery for
30 has been vetted through our internal review process and identified as needed to
31 continue providing safe and reliable service. Therefore, the Generation Business
32 Area capital additions that we are seeking to recover through base rates are
33 reasonable and prudent and should be approved for recovery.

1 **V. GENERATION O&M**

2 **Q. WHAT IS THE PURPOSE OF THIS SECTION OF YOUR DIRECT TESTIMONY?**

3 A. The purpose of this section of my Direct Testimony is to support the Company's
4 Generation Business Area O&M expense through June 30, 2022, as adjusted for:
5 (1) items described below; (2) continuation of amortization of certain one-time
6 costs, also discussed below; and (3) labor and non-labor costs as discussed and
7 quantified by Company witnesses Mr. Michael P. Deselich and Mr. Freitas, as the
8 appropriate level of Generation Business Area O&M expense in the Test Year.

9 **Q. CAN THE GENERATION BUSINESS AREA'S O&M EXPENSES BE PLACED IN**
10 **SEPARATE CATEGORIES?**

11 A. Yes. The Generation Business Area performs a variety of work to support the
12 Company's generating fleet. This work generally falls into six categories.

- 13 • *Internal Labor*: Internal labor includes costs for the labor force that runs
14 our plants and supports the Generation Business Area's activities. It
15 includes salaries, hourly regular, and overtime pay and ensures we have
16 personnel available to operate our plants at all hours of the day.
- 17 • *Contract Labor*: This includes costs for outside contractors, experts, and
18 other third-party assistance that we employ to augment our internal core
19 operations and maintenance competencies. Examples include crews we
20 hire to help with overhaul work, experts from our equipment
21 manufacturers to provide expertise on the plants they helped engineer
22 and construct, and third-party contractors who assist with environmental,
23 health, and safety compliance issues as they arise.
- 24 • *Base Commodities*: This category primarily includes costs for chemicals
25 and water used in the generation process and to control emissions. The
26 chemicals for which we incur the most costs include ammonia, lime,
27 sulfuric acid, and mercury absorbent, which are needed to run our fossil
28 fuel fleet.

- 1 • *Materials*: This category includes costs for all non-chemical material costs
2 we incur to operate and maintain our plants. This includes everything from
3 steel to non-capital replacement parts to personal protective equipment.
- 4 • *Craig Partnership*: This category includes costs paid to Tri-State to
5 operate the Craig Station.
- 6 • *Other*: This category includes all other costs we incur to operate and
7 maintain our generation plants. This includes transportation fleet costs,
8 utility costs for the plants such as gas, electric and sewer bills, fees (e.g.,
9 environmental fees), and other, smaller miscellaneous O&M costs.

10 **Q. ARE INTERNAL LABOR COSTS DEPENDENT ON COMMITMENTS UNDER**
11 **COLLECTIVE BARGAINING AGREEMENTS?**

12 A. Yes. These costs are influenced by commitments made as part of our collective
13 bargaining agreements. Company witness Mr. Deselich provides additional details
14 regarding the influence of collective bargaining agreements on the Company's
15 proposed revenue requirement.

16 **A. Overview of Generation O&M**

17 **Q. PLEASE SUMMARIZE THE GENERATION BUSINESS AREA'S TEST YEAR**
18 **O&M EXPENSE.**

19 A. Table KLW-D-3 summarizes the Generation Business Area's Test Year O&M
20 expense. Attachments KLW-3 and KLW-4 provide additional detail of Generation's
21 Test Year O&M expenses by cost element and FERC account.

22 **TABLE KLW-D-3:**
Generation Business Area Test Year O&M Expenses
Public Service Electric
(Dollars in Millions)

Category	Test Year Amount
12-Months Ended June 20, 2022	\$146.5

Test Year Adjustments	\$4.2
Amortized One-Time Expenses	\$8.9
Total*	\$159.6
*There may be differences between the sum of the individual category amounts and totals due to rounding.	

1 **Q. ARE THESE O&M EXPENSES REASONABLE AND NECESSARY TO**
2 **SUPPORT THE COMPANY'S GENERATION FLEET?**

3 A. Yes. These O&M expenses, along with associated Generation Business Area
4 labor and non-labor costs discussed and quantified by Company witnesses Mr.
5 Deselich and Mr. Freitas, are necessary to ensure the Company is able to deliver
6 safe and reliable electric service to our Colorado customers.

7 **Q. HAS GENERATION BUSINESS AREA O&M BEEN IMPACTED BY INFLATION**
8 **OR SUPPLY CHAIN DISRUPTIONS?**

9 A. Yes. Generation Business Area O&M has felt significant impacts due to inflation
10 and supply chain disruptions. In particular, chemicals have seen large price
11 increases recently, which are critical to the operation of certain generating facilities.
12 Ammonia, lime, and powder activated carbon are all examples of chemicals that
13 have seen double digit percentage increases over the last year. As a result,
14 chemicals costs for the 12-months ended June 30, 2022 are approximately \$1.4
15 million greater than the actual amount for the 12-months ending December 31,
16 2021,¹⁷ despite the quantity of Test Year chemicals being less than the amount
17 consumed during the 12-months ended December 31, 2021 based on generation

¹⁷ The \$1.4 million figure incorporates the Comanche 3 chemicals Test Year adjustment, discussed below.

1 levels. The rising costs of chemicals further supports the inflation adjustment
2 discussed in the Direct Testimony of Mr. Freitas.

3 **B. Historical O&M**

4 **Q. PLEASE DISCUSS THE CHANGE BETWEEN GENERATION BUSINESS AREA**
5 **O&M FOR THE 12 MONTHS ENDED DECEMBER 31, 2021 AND JUNE 30, 2022.**

6 A. The Generation Business Area's actual O&M costs for the 12 months ended
7 June 30, 2022 were \$4.1 million lower than those for the 12 months ended
8 December 31, 2021. Table KLW-D-4, below identifies the differences in historical
9 O&M by cost category.

10 **TABLE KLW-D-4:**
Comparison of Historical Generation Business Area O&M Expenses
Public Service Electric
(Dollars in Millions)

Category	12-Months Ending December 31, 2021	12-Months Ending June 30, 2022	Difference
Internal Labor	\$59.8	\$60.2	\$0.4
Contract Labor	\$55.2	\$50.9	(\$4.3)
Base Commodities	\$11.0	\$11.7	\$0.7
Materials	\$6.7	\$6.3	(\$0.4)
Craig Partnership	\$3.8	\$3.8	(\$0.0)
Other	\$13.9	\$13.5	(\$0.4)
Total*	\$150.4	\$146.5	(\$4.1)

*There may be differences between the sum of the individual category amounts and totals due to rounding.

11 **Q. CAN YOU PROVIDE MORE INFORMATION REGARDING CAUSES OF THE**
12 **CHANGES IN HISTORICAL O&M?**

13 A. Yes. There is one noteworthy variance between actual O&M expenses for the 12
14 months ended December 31, 2021 and the 12 months ended June 30, 2022, which
15 was in the contract labor category.

1 **Q. PLEASE DESCRIBE THAT VARIANCE.**

2 A. There was a decrease of \$4.3 million in contract labor. The majority of this
3 variance is caused by three noteworthy items: (1) favorable back feed power cost
4 within our wind farms; (2) emergent work in the first half of 2021 within our Hydro
5 facilities with no comparable work in the first half of 2022; and (3) emergent pond
6 work at RMEC in the first half of 2021 with no comparable spend in the first half of
7 2022.

8 **C. Test Year Adjustments**

9 **Q. IS THE COMPANY PROPOSING ANY INDIVIDUAL ADJUSTMENTS TO**
10 **GENERATION BUSINESS AREA O&M EXPENSE AS PART OF**
11 **ESTABLISHING THE TEST YEAR REVENUE REQUIREMENT?**

12 A. Yes. The Company is proposing five individual adjustments to actual Generation
13 Business Area O&M for the 12 months ended June 30, 2022: (1) a Comanche 3
14 chemicals adjustment to reflect the lower than usual chemicals that were
15 purchased in the first half of 2022 due to the Comanche 3 outage; (2) an
16 adjustment relating to Vestas liquidated damages; (3) an adjustment to account
17 for increasing air quality fees; (4) an adjustment for costs associated with a new
18 Cherokee wastewater facility; and (5) an adjustment for the retirement of
19 Comanche 1. In total, these adjustments increase Test Year O&M expense by
20 approximately \$4.2 million, as shown in Table KLV-D-5.

1

**TABLE KLW-D-5:
Test Year Adjustments
Public Service Electric
(Dollars in Millions)**

O&M Expense	Adjustment*
Comanche 3 Chemicals	\$0.8
Vestas Liquidated Damages	\$5.9
Air Quality Fees	\$0.2
Cherokee Wastewater Facility	\$0.4
Comanche 1 Retirement	(\$3.1)
Total Adjustments	\$4.2
*Does not include one-time adjustments, discussed in the following section. These are new O&M costs additional to what was spent since June 30, 2022.	

2 **Q. PLEASE ELABORATE ON THE COMANCHE 3 CHEMICALS ADJUSTMENT.**

3 A. This adjustment is intended to reflect the amount of chemicals to be consumed
4 during a normal year of operations. As discussed in Section VII below, Comanche
5 3 was offline for a portion of the 12 months ended June 30, 2022 due to an
6 energization of the "A" phase of the generator that caused reverse current flow.
7 This led to arcing incidents within the generator that damaged the generator rotor
8 necessitating a complete rewind of the rotor. As a result, data for the 12-months
9 ended June 30, 2022 reflects a period during which Comanche 3 was offline, which
10 also means the historical data includes a reduced amount of chemicals and
11 materials use. The \$0.8 million adjustment ensures the Test Year reflects
12 chemical expenses that would be incurred in a typical year.

13 **Q. HOW DID THE COMPANY ESTABLISH THE AMOUNT OF THE COMANCHE 3
14 CHEMICALS ADJUSTMENT?**

15 A. The Company calculated this adjustment by taking the generation forecast of
16 Comanche 3 for the period that it was offline and applying the chemical costs.

1 **Q. WHY IS THE PROPOSED COMANCHE 3 CHEMICALS ADJUSTMENT**
2 **AMOUNT REASONABLE AND APPROPRIATE?**

3 A. Public Service's fossil fuel generation fleet requires the use of a number of
4 chemicals to operate safely and reliably. Examples of necessary chemicals and
5 their applications include:

- 6 • *Ammonia*: Primarily used in SCR systems to control NOx emissions in the
7 exhaust stream in order to meet permit limits.
- 8 • *Lime*: Lime is made into a slurry and injected into scrubber modules to
9 remove sulfur dioxides from flue gases.
- 10 • *Sulfuric Acid*: Used to control the pH in open cell cooling towers as the
11 water evaporates.

12 The adjustment ensures that the Test Year reflects an amount of chemicals and
13 materials that would be expected to be used during a normal operation period.

14 **Q. WHY IS THE COMPANY PROPOSING AN ADJUSTMENT RELATED TO**
15 **VESTAS LIQUIDATED DAMAGES?**

16 A. Xcel Energy has O&M service agreements with wind service providers to both
17 maintain and operate our wind facilities. There is an "availability covenant" within
18 many of these agreements that provides for a Projected Average Availability
19 ("PAA") for a given production period. If the contractual Measured Average
20 Availability ("MAA") is less than the PAA for a given production period, availability
21 damages are owed to Xcel Energy.¹⁸ Xcel Energy received \$5.9 million in

¹⁸ Average availability is reflected in percentage of actual energy produced out of the sum of actual energy produced and energy deficit from downtime.

1 liquidated damage payments from our wind service providers related to a MAA
2 deficit for Cheyenne Ridge.¹⁹

3 **Q. WHY IS THIS ADJUSTMENT REASONABLE AND APPROPRIATE?**

4 A. This payment is a considered a one-time event and lowered our O&M expense
5 during the 12-months ended June 30, 2022. The adjustment ensures that the Test
6 Year reflects an amount of wind O&M while rates are in effect.

7 **Q. PLEASE ELABORATE ON THE ADJUSTMENT RELATED TO AIR QUALITY**
8 **FEES.**

9 A. Public Service is assessed annual air quality fees by the Colorado Air Quality
10 Enterprise (“CAQE”). Beginning in July 2021, the CDPHE’s Air Quality Enterprise
11 Division began assessing Public Service air quality fees, which are driven by
12 Senate Bill 20-204. These air quality fees are expected to be approximately
13 \$295,000 in 2022 and will grow in subsequent years – to approximately \$394,000
14 in 2023 and \$492,000 in 2024 and beyond. Because only a portion of these fees
15 are reflected in actual O&M for the 12-months ended June 30, 2022, Public Service
16 is proposing an adjustment of \$242,296 so the Test Year reflects expected 2023
17 air quality fees. Attachment KLW-5 to my Direct Testimony shows the go-forward
18 CAQE air quality fees.

¹⁹ For wind facilities that are recovered through the ECA, these liquidated damages were passed back to customers through that mechanism during 2022 first quarter filed rates. The Company received additional credits for Cheyenne Ridge and Rush Creek in September 2022. Mr. Freitas explains the Company is proposing to record these credits as a regulatory liability and amortize them over a period of months.

1 **Q. WHY IS THE PROPOSED ADJUSTMENT REASONABLE AND**
2 **APPROPRIATE?**

3 A. This adjustment is reasonable because there is certainty as to what these costs
4 will be over the next several years, and these costs are necessary to ensure
5 compliance with state environmental regulations.

6 **Q. WHY IS THE COMPANY PROPOSING AN ADJUSTMENT RELATED TO THE**
7 **CHEROKEE WASTEWATER FACILITY?**

8 A. Cherokee Station holds a discharge permit issued by the Colorado Water Quality
9 Control Division. New permit limits went into effect January 1, 2022, meaning the
10 actual O&M expense for the 12-months ended June 30, 2022 reflects only six
11 months under the current standards.

12 The Company complies with the new permit limits using a new wastewater
13 treatment system, the annualized costs of which are expected to be approximately
14 \$2.3 million. The Company is proposing an approximate \$0.4 million adjustment
15 so the Test Year appropriately reflects ongoing O&M costs associated with the
16 wastewater treatment facility.

17 **Q. WHY IS THE PROPOSED ADJUSTMENT AMOUNT REASONABLE AND**
18 **APPROPRIATE?**

19 A. This adjustment is reasonable because it is necessary to ensure compliance with
20 state environmental regulations, and it is expected to be incurred on a going-
21 forward basis.

1 **Q. PLEASE ELABORATE ON THE COMANCHE 1 RETIREMENT ADJUSTMENT.**

2 A. This adjustment is needed to make sure the Test Year only reflects costs
3 representative of the period when rates will be in effect. Comanche 1 will be retired
4 by December 31, 2022, meaning it will not be providing service when rates from
5 this Proceeding go into effect.

6 **Q. HOW DID THE COMPANY ESTABLISH THE AMOUNT OF THE COMANCHE 1
7 RETIREMENT ADJUSTMENT?**

8 A. The Company calculated this adjustment by identifying and summing all O&M
9 expenses that were specific to Comanche Unit 1 in the 12-months ended
10 June 30, 2022.

11 **Q. WHY IS THE PROPOSED COMANCHE 1 RETIREMENT ADJUSTMENT
12 AMOUNT REASONABLE AND APPROPRIATE?**

13 A. With the pending retirement of Comanche 1, the cost that has historically been
14 spent on the unit will no longer occur. However, Comanche 1 and Comanche 2
15 share infrastructure and have many common systems that will need to be
16 maintained such as waste water, service water, and compressed air. As such, we
17 will still need to maintain these systems and retain an appropriate staffing level to
18 ensure safe and reliable operations of Comanche 2.

19 **D. Amortized One-Time O&M Costs**

20 **Q. PLEASE DESCRIBE ONE-TIME GENERATION BUSINESS AREA O&M COSTS
21 AMORTIZED IN THE TEST YEAR.**

22 A. The 2021 Electric Phase I revenue requirement included recovery of one-time
23 O&M costs for Comanche 1 and 2 ash pond costs incurred due to environmental

1 permitting and regulatory actions.²⁰ These were one-time, non-recurring costs that
2 the Company amortized over a period of 36 months.²¹ The Company requests
3 that amortization continue, resulting in approximately \$8.9 million being included
4 in the Test Year, as discussed by Mr. Freitas in his Direct Testimony.

5 **Q. WHY DOES THE COMANCHE 1 AND 2 ASH POND AMORTIZATION NEED TO**
6 **CONTINUE?**

7 A. There are two reasons. First, the 2021 Electric Phase I revenue requirement
8 reflected a 36-month amortization of the estimated Comanche 1 and 2 ash pond
9 costs. With new rates from this Proceeding going into effect before the end of that
10 36-month period, there are remaining costs still needed to be recovered. Second,
11 the costs estimated in the 2021 Electric Phase I were lower than actuals and our
12 estimated costs of the Comanche 1 and 2 ash pond activities are higher than the
13 amounts included in the 2021 Electric Phase I due to the extension of the need for
14 the ash pond system.

15 **Q. WHY ARE THE ACTUAL AND ESTIMATED COSTS OF THE COMANCHE 1**
16 **AND 2 ASH POND ACTIVITIES HIGHER THAN THE AMOUNTS INCLUDED IN**
17 **THE 2021 ELECTRIC PHASE I?**

18 A. The awarded bid for the Comanche 1 and 2 ash pond work presented a dual
19 solution to required ash pond work: (1) a temporary, bridge system that was
20 expected to be used for approximately three months; followed by (2) a pre-

²⁰ Proceeding No. 21AL-0317E, Hrg. Ex. 120 at 151:17-152:4 (Blair Direct); Hrg. Ex. 108 at 72:1-74:5 (Williams Direct). As discussed in the 2021 Electric Phase I, the Comanche 1 and 2 ash pond costs are one-time costs are needed to achieve compliance with state and federal regulations, while facilitating safe and reliable operations at the Comanche 1 and 2 plants.

²¹ Proceeding No. 21AL-0317E, Hrg. Ex. 143 at 17: 8 (Table DAB-S-2) (Blair Settlement Testimony).

1 packaged system that would be used into March 2023.²² The Company estimated
2 the costs of the dual solution to be \$12.9 million, and it was this amount that was
3 included in the 2021 Electric Phase I (amortized over 36 months).

4 Unfortunately, the project did not proceed as intended. The temporary
5 system was extended due to construction delays as a result of prolonged contract
6 negotiations with the construction and operation vendor and difficulties obtaining
7 materials during the COVID-19 pandemic, at a cost of approximately \$1.9 million.
8 Also, the Company subsequently determined that it would need the temporary
9 system until the retirement of Comanche 2 at a cost of approximately \$6.9 million,
10 due to the permit and time it would take to construct a new lined pond, as opposed
11 to the original estimated end date of March 2023. We now anticipate the total cost
12 of the Comanche 1 and 2 ash pond work to be \$21.8 million, with costs running
13 through the end of 2025.

²² Proceeding No. 21AL-0317E, Hrg. Ex. 108 at 73:8-22 (Williams Direct).

1 **Q. PLEASE PROVIDE AN UPDATE ON CURRENT DECOMMISSIONING**
2 **ACTIVITIES.**

3 A. Decommissioning activities are currently underway relative to Zuni Station.²³ The
4 main decommissioning activities began in approximately September 2021. The
5 primary focus of the work has been abating the legacy asbestos materials on the
6 site. These materials are primarily found in the Unit 1 and Unit 2 boilers, and flue
7 gas ductwork systems. Various equipment and the former fuel oil storage tank
8 have been removed from site and demolition of Unit 2 flue gas ductwork is partially
9 completed.

10 **Q. HAVE THERE BEEN ANY SIGNIFICANT GENERATION RETIREMENTS SINCE**
11 **THE 2021 ELECTRIC PHASE I, AND ARE THERE ANY PLANNED THROUGH**
12 **THE END OF 2023?**

13 A. Yes. Company's Comanche Unit 1 will be retired by December 31, 2022.

14 **B. Generation Overhaul Expense**

15 **Q. WHAT ARE GENERATION OVERHAUL EXPENSES?**

16 A. Generation overhaul expenses are a type of O&M expense stemming from the
17 need to refurbish, replace parts, or otherwise maintain generating units to continue
18 to produce the planned capacity and maintain reliability of those units.

²³ Decommissioning of the Zuni Station was approved by the Commission via a Unanimous and Comprehensive Settlement Agreement in Proceeding No. 20A-0268E. The Settlement Agreement was approved without modification by Decision No. R20-0888 (mailed Dec. 14, 2020), which became a Commission decision by operation of law.

1 **Q. IS THE COMPANY REQUIRED TO PRESENT CERTAIN GENERATION**
2 **OVERHAUL EXPENSE INFORMATION IN ITS PHASE I ELECTRIC RATE**
3 **CASES?**

4 A. Yes. Decision No. C20-0096 requires the Company “to provide information in its
5 future rate case filings regarding its historical generation overhaul expense.”²⁴

6 **Q. HAS THE COMPANY PREPARED THE INFORMATION REQUIRED BY**
7 **DECISION NO. C20-0096?**

8 A. Yes. Consistent with Decision C20-0096, the Company is providing historical
9 generation overhaul expense for 2014 through 2021 as Attachment K LW-6 to my
10 Direct Testimony.

11 **Q. HOW DID THE COMPANY DEVELOP ATTACHMENT K LW-6?**

12 A. As I explained in the 2019 Electric Phase I rate case, our new SAP accounting
13 system does not have the functionality to pull overhaul data from prior to 2017.
14 Therefore, for data prior to 2017, Public Service manually pulled generation project
15 and overhaul O&M data from a previous rate case filing. For data after 2017, the
16 Company obtained this from its existing SAP system.

17 **Q. IS PUBLIC SERVICE PROPOSING ANY ADJUSTMENTS BASED ON THE**
18 **HISTORICAL GENERATION OVERHAUL EXPENSE PROVIDED IN**
19 **ATTACHMENT K LW-6?**

20 A. No. With the exception of Comanche 3, for which overhaul expenses associated
21 with the four plus month outage event ending in June of 2021 have been offset by

²⁴ Proceeding No. 19AL-0268E, Decision No. C20-0096, at ¶ 290 (mailed Feb. 11, 2020).

1 an anticipated insurance accrual, the historical generation overhaul expenses
2 provided in Attachment K LW-6 are comparable with the generation overhaul
3 expenses incurred during the twelve months ended June 30, 2022, and therefore
4 no O&M adjustment is necessary in this proceeding to account for any year-to-
5 year variability in generation overhaul expenses.

1 **VII. COMANCHE 3 GENERATOR OUTAGE**

2 **Q. WHAT IS THE PURPOSE OF THIS SECTION OF YOUR DIRECT TESTIMONY?**

3 A. In this section of my Direct Testimony, I discuss the outage Public Service
4 experienced at its Comanche Unit 3 from January 2022 to June 2022 (the
5 “Comanche 3 Generator Outage”), resulting from the time it took to inspect the
6 steam turbine generator after an event that occurred on January 28, 2022. The
7 event occurred when the generator was damaged after the generator was
8 unintentionally energized while the unit was offline. Later, I will explain the
9 operational changes Xcel Energy has made in its thermal generating fleet using a
10 multi-departmental approach, consistent with its commitment to continuous
11 improvement.

12 **Q. PLEASE PROVIDE BACKGROUND ON THE COMANCHE 3 UNIT.**

13 A. The Comanche Unit 3 is a 750 MW coal-fired unit in Pueblo, Colorado that sits
14 adjacent to the Comanche Units 1 and 2 on the same plot of land. Public Service
15 owns a 500 MW share in the unit, and Holy Cross Energy and CORE Electric
16 Cooperative own the remaining 250 MW. Public Service received a CPCN to
17 construct and own Comanche Unit 3 in Proceeding Nos. 04A-214E et al. by
18 Decision No. C05-0049, issued on January 21, 2005, and the unit went into service
19 in 2010. As described in Decision No. C05-0049, Comanche 3 employs
20 supercritical pulverized coal technology, which allows for faster start-up duration
21 than any other pulverized coal technology, while also lowering emissions.²⁵

²⁵ See Proceeding Nos. 04A-214E *et al.*, Decision No. C05-0049, at ¶ 4 (mailed Jan. 21, 2005).

1 **Q. PLEASE PROVIDE AN OVERVIEW OF THE JANUARY 28, 2022, EVENT AND**
2 **SUBSEQUENT COMANCHE 3 GENERATOR OUTAGE.**

3 A. During a planned unit outage, the “A” phase of the generator was inadvertently
4 energized from the substation. This energization caused a reverse current flow
5 into the offline generator. The induced currents from this back-feed within the
6 generator caused numerous indications of arcing throughout the generator rotor.
7 These indications were observed via bore scope inspection techniques conducted
8 after partial disassembly of the generator. It was determined that the prudent
9 course of action was to pull the generator rotor to allow for more detailed
10 inspections and further testing.

11 Testing and inspections conducted after removal of the rotor led to the
12 determination that the damage was extensive enough to warrant a complete
13 disassembly and re-winding of the rotor. The rotor was sent to a vendor shop for
14 disassembly, inspection, and repair procedures. After being fully disassembled,
15 the arc damaged areas were identified and addressed through various methods to
16 reduce stress concentrations in the rotor. Additional Non-Destructive Examination
17 was performed to ensure integrity of the rotor prior to rewinding activities being
18 commenced. The retaining rings were further inspected after removal and found
19 to be unusable due to arcing causing pits in these highly stressed components. As
20 a result, new retaining ring forgings were obtained, and replacements
21 manufactured.

1 After all inspections, repairs, and rewinding activities were completed, the
2 rotor was electrically tested, and spin balanced at full speed prior to being shipped
3 to the site for reinstallation and final assembly of the generator.

4 **Q. DID PUBLIC SERVICE UTILIZE VENDORS TO ASSESS THE DAMAGE AND**
5 **MAKE NECESSARY REPAIRS?**

6 A. Yes. Public Service hired third party vendors (Mitsubishi and General Electric) to
7 identify the damage and to repair it as expeditiously as possible. Both vendors
8 have expertise in generator repairs, making their retention the best course of action
9 in this particular situation.

10 **Q. WHEN WAS COMANCHE 3 RETURNED TO SERVICE?**

11 A. The unit was returned to service on June 16, 2022.

12 **Q. PLEASE DESCRIBE OPERATIONAL CHANGES IMPLEMENTED AS A**
13 **RESULT OF THIS INCIDENT.**

14 A. Subsequent to this event, a team of people from across Energy Supply, as well as
15 our Transmission Substations Business Area, reviewed the incident and
16 conducted an Event Learning. One of the key learnings from this was that
17 communications between work groups was a significant contributor to the incident.
18 As a result, two nearly identical policies were drafted and put in place by each
19 Business Area to address work activities and communications protocol between
20 the two work groups for all future substation work associated with a generating
21 unit. In addition to these two new policies, extensive training was conducted by a
22 core team from Energy Supply and the Transmission Substations Business Areas

1 to educate all employees on the new requirements involved in generation site
2 associated substation work.

3 **Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**

4 **A.** Yes, it does.

Statement of Qualifications

Kyle L. Williams

I began my career with American Electric Power (“AEP”) in 1994 as a Plant Engineer at the Muskingum River Plant in Beverly, Ohio. I worked various power plant positions with AEP until 2010. In 2010, I took a position with Luminant at the Monticello Steam power plant in Mt. Pleasant, Texas as maintenance superintendent, later to be promoted to Operations Manager at Big Brown Power Plant. In 2013, I accepted a position at Prairie State Generating Company in Marissa, Illinois as the General Manager of power production. In 2014, I moved to Xcel Energy as the Director of Comanche Station and was then promoted to General Manager of Public Service Generation in 2017. I have a Bachelor of Science in Mechanical Engineering from Ohio University and a Master of Business Administration from Franklin University. Overall, I have been working in the electric utility industry in generation of electricity for over 28 years.

BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF COLORADO


* * * *

IN THE MATTER OF ADVICE LETTER)
NO. 1906-ELECTRIC OF PUBLIC)
SERVICE COMPANY OF COLORADO)
TO REVISE ITS COLORADO PUC NO.)
8-ELECTRIC TARIFF TO REVISE)
JURISDICTIONAL BASE RATE) PROCEEDING NO. 22AL-XXXXE
REVENUES, IMPLEMENT NEW BASE)
RATES FOR ALL ELECTRIC RATE)
SCHEDULES, AND MAKE OTHER)
TARIFF PROPOSALS EFFECTIVE)
DECEMBER 31, 2022.)

AFFIDAVIT OF KYLE L. WILLIAMS
ON BEHALF OF
PUBLIC SERVICE COMPANY OF COLORADO

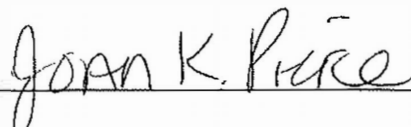
I, Kyle L. Williams, being duly sworn, state that the Direct Testimony and attachments were prepared by me or under my supervision, control, and direction; that the Direct Testimony and attachments are true and correct to the best of my information, knowledge and belief; and that I would give the same testimony orally and would present the same attachments if asked under oath.

Dated at Henderson, Colorado, this 21 day of November, 2022.



Kyle L. Williams
General Manager, Power Generation

Subscribed and sworn to before me this 21 day of November, 2022.



Notary Public

My Commission expires March 7, 2024

